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United States Department of State

Washington, D.C. 20520

October 6, 1993

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Habyarimana
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MEMORANDUM

RELEASED IN FULL

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TO: AF - Mr. Moose

THROUGH: AF - Edward Brynn

FROM: AF/C - Arlene Render

SUBJECT: Your Meeting With Rwandan President Juvenal Habyarimana, Friday, October 8, 2:30 PM

I. PARTICIPANTS AND PURPOSE:

You are scheduled to meet with Rwandan President Juvenal Habyarimana on Friday, October 8, at 2:30 PM, in your office, immediately preceding Habyarimana's 3:00 PM meeting with the Secretary. Habyarimana addressed the UNGA and is now coming to Washington to thank the U.S. for its assistance in the peace process. (He has made or will make similar trips to France, Belgium, and regional neighbors.) He will probably also seek aid for demobilization, refugee repatriation, and reconstruction.

Our main objective should be to congratulate Rwanda on the signing of the August 4 peace accord and encourage the parties to maintain the momentum towards a peaceful, democratic transition. We should reaffirm our support for the peace process, and for rapid deployment of UN peacekeepers pursuant to UNSCR 872, which the Security Council passed unanimously on October 5. At the same time, we should urge the GOR to remain committed to the peace process and not to take any action that might undermine the fragile peace. We should also express our concern about diversion of humanitarian aid. Finally, we should note that an American company, Atlantic Tele-Network (ATN), is interested in investing in Rwandtel, Rwanda's telephone system, which is being privatized. We should make sure Habyarimana knows we are following this and ask that ATN's interest receive appropriate consideration.

Minister of Planning Augustin Ndirabatware, Ambassador Uwimana, and Presidential Counselors Jean-Marie Mvulirwenande and Monique Mukamanzi will also attend the meeting. Ed Brynn, I, and desk officer Kevin Aiston will sit in. At the end of the meeting, DAS Brynn will escort the delegation to the Secretary's office for a fifteen minute meeting. Habyarimana will also see Under Secretary Wisner, USAID (Amb. Michel), the World Bank and IMF, Kevin Callwood of Atlantic Tele-Network (ATN), and the press (VOA).

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REVIEW AUTHORITY: ARCHIE M BOLSTER
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II. KEY POINTSPeace Process

- o We congratulate you on the historic signing of the Arusha peace accord. Rwanda, as well as its neighbors and the OAU, deserve great credit for this achievement.
- o We encourage both sides to continue meeting and cooperating at all levels to ensure that the peace process is a success.
- o We urge you to remain committed to the peace process and call on both sides to continue strictly observing both the letter and the spirit of the peace accords. We would caution all parties to refrain from taking any action which might undermine the accords or jeopardize the fragile peace.
- o We also welcome the peace accords as the beginning of the final stage in your country's transition to democracy. We commend you for moving Rwanda toward this important goal.

Peacekeeping

- o We will continue to support the peace process and were pleased to cast our vote in the UN in favor of a peacekeeping mission which will help ensure the success of the accords.
- o We urge you to complete a status of mission agreement with the UN as soon as possible to facilitate rapid deployment of the peacekeeping force.
- o (If asked) The planned multi-phased operation reflects the thinking of UN experts. We believe that the UN force will be fully capable of carrying out its mandate.

U.S. Assistance

- o We know Rwanda faces many challenges ahead, including demobilization, refugee repatriation, and reconstruction. We will do what we can to assist you in these areas, to the extent resources permit.
- o We are very troubled by continuing reports that humanitarian aid to the displaced is being diverted. We urge you and your government to take all necessary steps to ensure that donated resources are carefully managed and protected from diversion.

Telephone Bid

- o As you may know, an American company, Atlantic Tele-Network (ATN), is interested in investing in Rwandatel. We hope that the government will give ATN's bid every appropriate consideration.

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III. BACKGROUND

Peace Process Update. Since the signing of the peace accords on August 4, the two sides have met regularly to prepare for the 22-month transition. Habyarimana met with RPF Chairman Kanyarengwe on September 13, the two armies created a joint commission to prepare for force integration, and the GOR and RPF mounted a joint delegation to press for a peacekeeping force. However, the RPF now complains that Habyarimana has violated the spirit of the Arusha accords by weakening the ministries that are to be allocated to them. The RPF does not want us to give Habyarimana a hero's welcome, but Ambassador Flaten recommends we receive him warmly and congratulate him for the peace accords.

Peacekeeping. On October 5, the UN Security Council passed UNSCR 872, approving a multi-phased peacekeeping mission in Rwanda. The first phase calls for deployment of a contingent to Kigali to help assure security for formation of the transitional government. In later stages, the force would monitor force integration and assure security during elections. The resolution authorizes deployment of the first contingent and provides for regular UN review to determine whether additional deployments are needed. The Secretary General recommended a force of on average 1600, which would peak at 2500, and estimates the cost for the first six months to be \$62 million. (The U.S. assessed share would be \$18 million.) There are indications that Habyarimana may think the UN force may not be large enough to do the job.

U.S. Assistance. We are examining ways to assist the Rwandans in demobilizing 30,000 soldiers, and will probably use development funds to finance training and education. The Rwandans will also need help repatriating thousands of Tutsis. (The total number of Rwandan refugees is estimated at 500,000). We intend to support Rwandan refugee repatriation under UNHCR auspices and to contribute to a UNHCR appeal, when issued.

Aid Diversion. The war displaced nearly one million persons, and humanitarian assistance this year alone totals over \$100 million, with the U.S. contributing \$35 million. Although the majority of the displaced have returned home, most are still receiving aid to survive until the first harvest. Aid distribution is hampered by poor government supervision and apparent diversion of foodstuffs and medicine. The donors have complained to the government, but the problem persists.

ATN Rwandatel Bid. The government has invited bids for purchase of a majority share in Rwandatel, the government-owned phone system. Atlantic Tele-Network (ATN), an American company, is interested in the investment but is competing against French Cable and Radio (FCR), which is owned by the GOF.

Attachment: Biographic information

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